DOCUMENTING And PRESENTING GRIEVANCES

2006 Multi-State Convention

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CERTIFICATION OF SHOP STEWARDS

APWU shop stewards are either appointed or elected under an article of a local's constitution and bylaws and it is the APWU's prerogative, not postal management, to decide which shop stewards are certified. Even so, sometimes management attempts to interfere in the selection of stewards. Whenever this occurs, they must be challenged immediately. The following language in italic appears in the Collective Bargaining Agreement.

ARTICLE 17 REPRESENTATION

Section 1. Stewards

Stewards may be designated for the purpose of investigating, presenting and adjusting grievances.

Section 2. Appointment of Stewards

A. The Union will certify to the Employer in writing a steward or stewards and alternates in accordance with the following general guidelines. Where more than one steward is appointed, one shall be designated chief steward. The selection and appointment of stewards or chief stewards is the sole and exclusive function of the Union. Stewards will be certified to represent employees in specific work location(s) on their tour; provided no more than one steward may be certified to represent employees in a particular work location(s). The number of stewards certified shall not exceed, but may be less than, the number provided by the formula hereinafter set forth.

Employees in the same craft per tour or station:

 Up to 49
 1 steward

 50 to 99
 2 stewards

 100 to 199
 3 stewards

 200 to 499
 5 stewards

 500 or more
 5 stewards

plus additional stewards for each 100 employees

- B. At an installation, the Union may designate in writing to the Employer one Union officer actively employed at that installation to act as a steward to investigate, present and adjust a specific grievance or to investigate a specific problem to determine whether to file a grievance. The activities of such Union officer shall be in lieu of a steward designated under the formula in Section 2.A and shall be in accordance with Section 3. Payment, when applicable, shall be in accordance with Section 4.
- C. To provide steward service to installations with twenty or less craft employees where the Union has not certified a steward, a Union representative certified to the Employer in writing and compensated by the Union may perform the duties of a steward.
- D. At the option of the Union, representatives not on the Employer's payroll shall be entitled to perform the functions of a steward or chief steward, provided such representatives are certified in writing to the Employer at the Area level and providing such representatives act in lieu of stewards designated under the provisions of 2.A or 2.B above.
- E. A steward may be designated to represent more than one craft, or to act as a steward in a craft other than his/her own, whenever the Union so agrees, and notifies the Employer in writing. Any steward designations across craft lines must be in accordance with the formula set forth in Section 2.A above.

(The preceding Section, Article 17.2, shall apply to Transitional Employees.)

The local president must provide a list of all shop stewards and alternates to the Installation Head in accordance with Article 17 above.

- All local officers who serve as shop stewards "must" be certified and included on the list. This includes the local president.
- A list of shop stewards should be posted on all union bulletin boards.
- Shop stewards should wear badges for identification purposes. Badges are available free of charge by writing: Joyce B. Robinson, Director, Research and Education Department, APWU, AFL-CIO 1300 L Street, N.W., Washington, D.C. 20005.

DUTIES OF SHOP STEWARDS

It is a mutual benefit for the Postal Service and APWU to have shop stewards available, during working hours, to discuss problems and potential grievances with members of the bargaining unit. Such discussions are essential for resolving potential disputes in an amicable manner and to avoid escalating into a grievance. The steward's primary duty is to understand and enforce the contract. He or she must have the knowledge, ability and determination to file grievances, in a timely manner, for every contract violation. Other duties of the steward are as follows:

CONFIDANT

The steward should always handle grievances in a professional manner and assure that information obtained during a grievance investigating is held in the strictest of confidence.

LEADER

As a leader, it is most important that shop stewards serve as role models and develop credibility among the membership to encourage participation in APWU programs.

ORGANIZER

Organizing is critical to the APWU. The steward should assist with membership drives and be familiar with internal and external organizing policies.

EDUCATOR

Keeping abreast of the changes in the various handbooks and manuals, will assist the shop steward in informing members of their rights under the terms of the contract.

COMMUNICATOR

Advising the membership of available resources is a primary job of the shop steward. In addition, the steward should notify the membership of upcoming union meetings, events, educational conferences and seminars.

POLITICAL ACTIVIST

The shop steward should work closely with the APWU's Legislative Department, Auxiliary and Central Labor Councils and notify members of pending legislation which will affect postal jobs and benefits.

VIOLATING THE DUTY OF FAIR REPRESENTATION

The union is vested with the responsibility to represent all employees, both members and nonmembers to the best of its ability. The **Duty of Fair Representation** dictates that no union official may represent an employee in a capricious, perfunctory, arbitrary or bad faith manner.

ARBITRARY

The shop steward doesn't have an explanation why he or she failed to appeal the grievance.

Example: When asked why the grievance was not appealed, the shop steward may state that he or she does not recall.

CAPRICIOUS

The shop steward has a reason why he or she did not appeal the grievance, but the reason is not logical.

Example: If the shop steward refused to appeal all cases ending in the number five because five is his or her unlucky number.

Perfunctory

The shop steward does not conduct a proper investigation before closing the case and puts forth little or no effort to determine the facts.

Example: The grievant gives the shop steward a list of witnesses to interview. The steward has a heavy case load and does not follow up with the interviews.

BAD FAITH

The shop steward allows personal feelings, union politics or bias to interfere with the representation of the employee.

Example: If a national arbitration advocate withdraws a removal case prior to going to arbitration, and it was later discovered that the grievant had dated the advocate's spouse or significant other.

Rights of The Employee

Although the courts do not define the standards reflecting the union's duty of fair representation, they do reject extremes and mark boundaries providing some guidelines to the limits of the duty. The employee has certain legitimate rights by which the union must abide such as:

- The right to clear and unquestionable terms of the collective bargaining agreement. The union cannot refuse to follow or enforce the rules and standards that it has established on behalf of bargaining unit employees.
- The right to have his or her grievance decided on its own merits. The union violates the duty of fair representation when it trades a meritorious grievance, to secure a benefit for another individual or group of individuals.

Rights of the Union

The duty of fair representation does not prohibit the union official from making sound, stable decisions to withdraw a grievance. Therefore:

- The union has no duty to process frivolous grievances, and it must be free to settle a grievance in accordance with any reasonable interpretation. However, in settling such disputes, similar complaints should be treated consistently.
- The steward can make good faith judgments in determining the merits of a grievance, but the steward must use reasonable care and diligence in investigating, processing and presenting grievances on the employee's behalf.

SPECIAL NOTE: Settlement of grievances for improper motives such as personal hostility, political opposition, or racial prejudices constitutes bad faith regardless of the merit of the case. The union, thereby violate its duty to represent fairly, by refusing to process grievances for these reasons even though the employer may not have violated the agreement.

SHOP STEWARDS RIGHTS

It is imperative that stewards know their rights under Article 17 of the Collective Bargaining Agreement.

Stewards Have the Following Rights:

- To leave their work area with approval of the supervisor.
- To enter different sections or work locations with approval from the supervisor in that section.
- To receive any information in relations to the grievance.
- To interview the grievant, witnesses, other workers and supervisors during work hours and to determine whether or not a grievance exists.

The Stewards Should:

- Make sure they have a signed PS Form 7020 or clock out on the appropriate clock ring for union representation.
- Be the established leader of his or her section or tour.
- Provide a steady flow of information to the membership.
- Police the contract and uphold local union policies.
- Always follow up on questions and inquiries.
- Make every effort to resolve a grievance at the first step.
- Keep the grievant informed throughout the grievance progress.
- Be fully prepared prior to presenting the case at Step 1.
- Challenge a supervisor who attempts to undermine his or her authority.
- Tell the member if he or she does not have a grievance.

SHOP STEWARDS RIGHTS

Things Stewards Should Never Do:

- Allow management to set time limits, dictate the time to investigate, interview or write a grievance.
- Speak against the union in front of management officials.
- Take management's side in a dispute between the worker and the supervisor.
- Attempt to be a mediator. Remember the steward is there to represent the employee not the USPS.
- Make decisions which can be construed as setting union policy.
- Hold back information relative to the processing of the grievance.

Stewards Should Have a Working Knowledge of:

- Collective Bargaining Agreement (contract).
- Local Memorandum of Understanding(Local Memo).
- Handbooks and manuals.

The Steward Should Utilize:

- Notes from Labor Management and Safety and Health Meetings.
- Arbitration Awards.
- Local Precedents and Past Practices.
- Step 4 Decisions.

PS FORM 7020

name of Employee or No. of Empl	OYEES	S PATE	
SOCIAL SECURITY HUMBER		IVISOR'S	TIME
LEAVE UNIT			
ARRIVE —————			
LEAVE -	>		
אפדטאא דס טאוד	>		
STEWARD'S DUTYTIME	MEETINGTH	ME []	OTHER TIME
REASON FOR ABSENCE			
SEE REVERSE SIDE FOR INSTRUCTION	YX.		
PS Form 7020 AUTHO	RIZED ABSE	NCE FROM W	ORKROOM FLO

Special Note: The steward should either have a signed copy of a form PS 7020 or clock out on the appropriate operation for union representation.

STEWARD'S SPECIAL IMMUNITY

A steward's responsibility is to uphold the rights of bargaining unit employees under the Collective Bargaining Agreement. To accomplish this goal, the law allows the steward to assume the status of an equal when dealing with management. Sections 7 and 8 (a) (1) of the National Labor Relations Act provides a safeguard against employer retaliation for statements made during the course of grievance meetings. Therefore, the shop steward is protected by immunity from discipline based on his or her conduct while acting as a steward.

a	The National Relations Board (NLRB) applies the "Special Immunity Rule" so that stewards are not prevented from carrying-out their duties to represent bargaining unit employees.
O	Steward's "Special Immunity" takes effect when it is necessary for a steward to investigate or adjust a grievance or to investigate a specific problem to determine whether to file a grievance.
٥	A steward is generally protected against discipline when they raise their voice, use profanity or other berating language when in the status of a steward. However, they cannot be disruptive on the workroom floor or use violence, physical or verbal threats against a supervisor.
	The safest course of action for the steward to follow in potential insubordinate situations is to leave the grievance meeting. He or she should put the supervisor on notice that they are interfering with the grievance investigation and return to work. Next, he or she should file a grievance or unfair labor charge.
	In order to be in a protected status while discussing or investigating a grievance, the steward should either utilize a PS Form 7020 or be on a union operation utilizing the time clock.
0	When the steward leaves his or her section or enter another section within the installation to investigate grievances or a specific problem, authorization should be obtained from both supervisors.

WHEN DOES IMMUNITY TAKE EFFECT?

Immunity takes effect when it is necessary for a steward to investigate a grievance or specific problem to determine whether to file a grievance.

Specific Situations

- ☐ The Steward's Tone of Voice or Abusive Language.
 - Probably, the most frequent sort of conduct by a steward that attracts the wrath of management is what might be perceived as the steward's use of abusive language during a discussion with management pertaining to a grievance.
 - Example: The steward and supervisor are in a heated argument over disciplining an employee for using sick leave. If the steward raised their voice or even used profanity to make a point, they would be protected. However, if during the discussion, the steward started arguing about a matter unrelated to a grievance, they probably would not be protected against discipline.
- **☐** When Counseling Employees to Refuse to Answer Questions.
 - In addressing this issue, the National Labor Relations Board ruled that an employer may lawfully discipline a shop steward for advising employees who witness an event, which could give rise to disciplinary action against other employees, not to answer the employer's questions about what happened.
 - It is advisable to refrain from conduct which could be perceived as suggesting that employees refuse to obey the orders of a supervisor concerning work related duties.
- ☐ A Direct Order to Cease Grievance Investigations.
 - Arbitrators have held that a supervisor does possess the authority to terminate a conversation or interview through a direct order to a steward so long as the order is conveyed in a clear and responsible manner and does not constitute a mere emotional outburst in anger.

- However, even when the order is given in the correct form, a shop steward clearly has the right to question the order and argue its propriety, so long as the argument is not carried to the extreme.
- A steward has the right to aggressively process a grievance in good faith, and does not have to back down and show subservience at the whim of a supervisor

☐ Disruption of the Workplace.

- A charge by management that a steward is disrupting the workplace may be sustained as the basis for discipline. The outcome of such a charge depends on the circumstance and who instigated the situation.
- The consensus appears to be that a steward's limited immunity does not protect him or her where the disruption is shown to have been caused by the steward's conduct and other mitigating factors are not present.

Safeguarding Immunity

There are several ways in which the steward can insure that his or her conduct or speech is protected. The steward should:

	Utilize a PS Form 7020 or be on a union operation utilizing the time clock when discussing or investigating a grievance.
	Request permission from his or her immediate supervisor when it is necessary to leave the work area to investigate grievances.
D	Keep a cool head. Do not become outraged or indignant.
	Never represent himself or herself.
	Try to avoid confrontations on the workroom floor; request a private meeting with the supervisor to discuss issues, grievances and concerns.

SPECIAL NOTE: The steward should remember that his or her responsibility is to uphold the rights of the bargaining unit members. To accomplish this goal, the law allows the steward to assume the status of an equal when dealing with management. Likewise the law protects the steward against transgressions by a supervisor who refuses to recognize him or her as an equal.

TOOLS OF THE SHOP STEWARD

The following tools will assist the steward with the performance of his or her duties.

- * The Collective Bargaining Agreement (contract).
- * The Local Memorandum of Understanding(Local Memo).
- * Seniority List(s).
- * 1187s (Authorization for Dues Deduction to Join the Union).
- * Step One, Two and Three Grievance Forms.
- * Direct Appeal to Arbitration Forms.
- * Request for Information Form.
- * Overtime Desired List(s).
- * Holiday Schedules.
- * Job Postings.
- * Article 37 Questions and Answers.
- * The Local and National Constitutions.
- * Tablets, writing pads and pens for taking statements and notes.
- * The following Collective Bargaining Reports (CBR):
 - Memorandums of Understanding.
 - Family and Medical Leave Act.
 - Articles 15 & 16 Contract Interpretation of New Provisions.
 - Article 8 Understanding the Overtime Issues.

HANDBOOKS AND MANUALS

In addition to the tools listed on the previous page, shop stewards should have copies of or access to the following handbooks and manuals.

ASM Administrative Support Manual
ELM Employee and Labor Relations Manual
POM Postal Operations Manual
AS-504
AS-551
EL-304 Maintenance Selection System
EL-307 Reasonable Accommodation
EL-502
EL-505 Injury Compensation
EL-801 Supervisor's Safety Handbook
EL-803 Maintenance Employee's Guide to Safety
EL-814 Employee's Guide to Safety
EL-921 Supervisor's Guide to Handling Grievances
F-1 Post Office Accounting Procedures
F-12 Relocation Policy
F-15 Travel and Relocation
F-21 Time and Attendance
F-22 PSDS Time and Attendance
F-401 Supervisor's Guide to Scheduling and Premium Pay
MS-63 Maintenance Operations Support

MS-45 Field Maintenance Program
MS-110 Associate Office Postmaster's Facilities Maintenance Guidelines
PO-701 Fleet Management
Publication 223 Directives and Forms Catalog
Publication 32

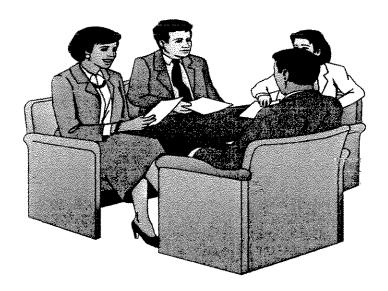
Article 37
Due Process & Just Cause Handbook
Family and Medical Leave Act Manual
Interrogation by the Postal Inspection Service Handbook
Joint Contract Application Manual J-CAM, Eastern Region
Joint Contract Application Manual J-CAM, New York Metro Area
Joint Contract Application Manual J-CAM, Northeast Region
Joint Contract Application Manual J-CAM, Southern Region
RMD Resource Management Database
RMD User's Guide
TACS Time & Attendance Control System

The handbooks and manuals listed above are available on the Research & Education Department's Basic Shop Steward Training CD.

WHAT IS A GRIEVANCE?

Article 15, Section 1 of the Collective Bargaining Agreement defines a grievance as follows:

"A grievance is defined as a dispute, difference, disagreement or complaint between the parties related to wages, hours, and conditions of employment. A grievance shall include, but is not limited to, the complaint of an employee or of the Union which involves the interpretation, application of, or compliance with the provisions of this Agreement or any local Memorandum of Understanding not in conflict with this Agreement."



CLASS ACTION GRIEVANCES

Under the language of the Collective Bargaining Agreement management can designate an appropriate employer representative to discuss a class action grievance at step 1. Article 15 Section 2 Step 1(a) states:

"Any employee who feels aggrieved must discuss the grievance with the employee's immediate supervisor within fourteen (14) days of the date on which the employee or the Union first learned or may reasonably have been expected to have learned of its cause. The employee, if he or she so desires, may be accompanied and represented by the employee's steward or a Union representative. The Union also may initiate a grievance at Step l within 14 days of the date the Union first became aware of (or reasonably should have become aware of) the facts giving rise to the grievance. In such case the participation of an individual grievant is not required. A Step l Union grievance may involve a complaint affecting more than one employee in the office. When the Union files a class action grievance, Management will designate the appropriate employer representative responsible for handling such complaint."

Tips for the Steward:

- Develop a procedure, at labor management meetings, to handle Class Action Grievances. The union should insist that management identify, in writing, those representatives designated to handle those grievances.
- If they refuse to identify the appropriate representatives, the steward should not miss the time limits and request a Step 1 meeting with the immediate supervisor.
- He or she should notify the local president. The local president should seek advice from the National Business Agent or Regional Coordinator.
- A class action grievance involves more than one employee and must be initiated by the union. The steward should list the names of the affected employees. If the remedy is not equal or differs from employee to employee, clearly identify the remedy each employee is entitled to.

SPECIAL NOTE: Avoid this remedy "pay the appropriate employees, at the appropriate rate, for the appropriate amount of hours due." Remember to list the affected employees and identify their entitlements individually.

PROPER DOCUMENTATION OF GRIEVANCES

In order for the Union to prevail in arbitration, it is important to include the proper documentation in the grievance file. Listed below are various contract violations and the documentation which must be included when filing those types of grievances.

ABSENT WITHOUT APPROVED LEAVE (AWOL)

The Postal Service's leave policy must be administered on an equitable basis, considering both the needs of the Employer and the welfare of the individual employee. The supervisor may not arbitrarily or capriciously disapprove leave, nor may he or she charge every unscheduled request for annual leave or sick leave as AWOL. For example, if the supervisor is satisfied that a request for annual leave is legitimate, but the employee has insufficient annual leave, the request should be approved but recorded as Leave Without Pay(LWOP).

DOCUMENTATION NEEDED

- PS Form 3971 denying the leave and PS Form 3972.
- Evidence or documentation verifying the nature of the requested leave (a medical problem, an emergency such as repair to an automobile, e.g.,).
- Grievant's call-in records, if available.
- Steward's notes from the interview with the supervisor.
- Grievant's statement.
- Witness statement(s), if available.
- Steward's statement of the facts and contentions of the case.

Special Note: When interviewing the supervisor, find out why the evidence presented by grievant, was unacceptable. If the supervisor alleges that the grievant didn't call and the grievant insists that he or she did, ask the grievant who took the call, the tour of duty and the time the call was made. If documentation was requested by the supervisor, determine why the grievant failed to submit it. Check for discrepancies in management's case, such as improper notations on PS Form 3972. If discipline was issued it should be filed as a separate grievance.

"ACTS OF GOD" ADMINISTRATIVE LEAVE

See Employee Labor Relations Manual (ELM) 519.21: Acts of God.

DOCUMENTATION NEEDED

- Local Memorandum of Understanding(LMOU) provisions on curtailment.
- Newspaper, television, radio ,videotapes or tape recordings of the disaster.
- State, local, or federal declarations of emergency.
- Witness statements from each employee outlining the method of transportation usually used, routes taken, efforts made, and problems encountered.
- Notice of any cancellations of USPS services to customers (letter carriers, rural carriers, MVS or contract routes, etc.
- Mail arrival and departure records.
- Public transportation records. Were, airports, city buses, taxi cabs, etc. operating?
- The steward's notes taken from the interview with the supervisor.
- The steward's notes taken from the interview with all witnesses.
- Highway Patrol or local authority road condition reports.
- List of employees by tour, identifying those who made it to work and those who didn't.

Special Note: Postmasters and other installation heads have authority to approve administrative leave for up to 1 day. District managers and Postal Career Executive Service (PCES) plant managers may authorize administrative leave not to exceed 3 days. District managers and senior or lead plant managers may approve administrative leave for periods up to and in excess of 3 days

ADVANCED SICK LEAVE

See Employee Labor Relations Manual (ELM) 513.5, Advanced Sick Leave.

DOCUMENTATION NEEDED

- A copy of the letter requesting advanced sick leave.
- Grievant's medical documentation.
- Management's letter denying the request.
- Grievant's statement.
- The steward's notes taken from the interview with the supervisor.
- The steward's notes taken from the interview with all witnesses.
- Grievant's PS Forms 3972.
- Record of grievant's previous discipline for attendance.
- Copy of the Restricted Sick Leave List.
- Medical documentation for any previous serious illness which used up significant amounts of the grievant's sick leave.
- PS Forms 3971 showing the grievant's sick leave usage.
- All advanced sick leave requests and action taken (regardless of craft) for previous year.

Special Note: The fact that an employee has exhausted their sick leave is not a basis for denying advanced sick leave. If the employee can reasonably be expected to return to work and repay the advance, and supports the request with appropriate medical documentation of a serious medical condition, the installation head may not arbitrarily deny the request.

CASUALS USED IN LIEU OF PART-TIME FLEXIBLES

See Collective Bargaining Agreement, Article 7. Section 1.B.2. Supplemental Work Force.

DOCUMENTATION NEEDED

- PTFs' clock rings or time cards.
- Casuals' clock rings or time cards.
- PS Form 50 for casuals.
- Training records showing qualification.
- Work schedules of the PTF's and casuals.
- 3971's of PTFs' requesting to be excused.
- Witness statements.
- The steward's notes taken from the interview with the supervisor.
- The steward's notes taken from the interview with all witnesses.
- PTF's Seniority List.
- Training records or other documentation demonstrating that PTF's were qualified to perform the work.

Special Note: Article 7, Section 1.B. 2, obligates the Employer to "make every effort to insure that qualified and available part-time flexible employees are utilized at the straight-time rate prior to assigning such work to casuals."

CONTINUOUS USE OF CASUALS

See Collective Bargaining Agreement, Article 7. Section 1.B.1. Supplemental Work Force.

DOCUMENTATION NEEDED

- Casuals' clock rings or time cards.
- Witness statements.
- Work schedules of casuals and PTF's.
- The PS Form 50 for each casual.
- The steward's notes taken from the interview with the supervisor.
- The steward's notes taken from the interview with all witnesses.
- Overtime report.
- Paper work on the hours worked by casuals for the last six months.

Special Note: Casuals were intended to be short term employees, hired to fill specific needs, such as a temporary heavy workload or leave period, for a specific, intermittent or limited time period or any other situations where the need for supplemental help occurs. They may not be employed in lieu of full or part-time employees.

CONSECUTIVE OFF DAYS

See Collective Bargaining Agreement, Article 8. Section 2. C. Work Schedules.

DOCUMENTATION NEEDED

- Copy of original duty assignment posting.
- New duty assignment posting.
- Notice to the employee or union of the intent to abolish and repost the duty assignment.
- Daily overtime records.
- Daily Mail Volume Reports and Delayed Mail Reports, if any.
- Position description of duty assignment which was affected.
- Provisions in Local Memorandum of Understanding(LMOU).
- Documentation of other duty assignments in the section or office with consecutive and split off days.
- Work schedules of casuals and PTF's.
- The steward's notes taken from the interview with the supervisor.
- The steward's notes taken from the interview with all witnesses.

Special Note: The employee's normal work week is five (5) service days, each consisting of eight (8) hours, within ten (10) consecutive hours. As far as practicable the five days shall be consecutive days within the service week.

CROSSING CRAFTS OR OCCUPATIONAL GROUPS

See Collective Bargaining Agreement, Article 7. Section 2. B. Employment and Work Assignments.

DOCUMENTATION NEEDED

- Position description(s) of employees assigned across crafts, occupational groups or levels.
- Position description(s) of employees normally performing this work.
- Clock rings of employees assigned across crafts, occupational groups or levels.
- Mail Volume Reports.
- Witness statements verifying that work was available in employee's own craft or occupational group.
- The steward's notes taken from the interview with the supervisor.
- The steward's notes taken from the interview with all witnesses.
- Medical restrictions of employee being assigned across craft lines.

Special Note: Article 7. Section 2. B. Employment and Work Assignments. states "In the event of insufficient work on any particular day or days in a full-time or part-time employee's own scheduled assignment, management may assign the employee to any available work in the same wage level for which the employee is qualified, consistent with the employee's knowledge and experience, in order to maintain the number of work hours of the employee's basic work schedule.

During exceptionally heavy workload periods for one occupational group, employees in an occupational group experiencing a light workload period may be assigned to work in the same wage level, commensurate with their capabilities, to the heavy workload area for such time as management determines necessary."

DENIED ANNUAL LEAVE

Most LMOU's have provisions on vacation scheduling guaranteeing employees certain rights to approved annual leave for their scheduled vacations. Some LMOU's even provide for guaranteed incidental leave up to certain fixed percentages during the year. All requests for incidental annual leave other than those guaranteed under the Agreement must be approved or disapproved by the supervisor. Where no specific procedures are spelled out in the LMOU, the supervisor's decision may not be discriminatory and must be equitable, and considered on a case-by-case basis.

DOCUMENTATION NEEDED

- PS Forms 3971 and 3972.
- Local Memorandum of Understanding.
- Vacation calendar or leave book.
- Seniority list.
- Names of employees granted annual leave with less seniority than the grievant.
- Time cards and clock rings of employees working on that date.
- Work schedule for the day in question.
- Notes from the interview with the supervisor.
- Grievant's statement and a copy of his/her annual leave balance.
- Steward's statement of the facts and contentions of the case.

SPECIAL NOTE: Check the leave book to determine if the maximum numbers of employees, guaranteed by the LMOU, have been granted leave during the Choice Vacation Period. If the leave request was denied during the Non-Choice Vacation Period, determine if the LMOU provides for incidental leave.

DENIAL FAMILY & MEDICAL LEAVE

When properly documented, qualified employees are entitled to up to twelve weeks of approved FMLA leave during each leave year, when such absences are necessitated by the employee's own incapacitation, or the incapacitation of the employee's spouse, child, or parent, due to a serious medical condition, or as the result of the birth or adoption of a new son or daughter.

DOCUMENTATION NEEDED

- PS Forms 3971 and 3972.
- APWU, FMLA Form 1, Employee Certification of Own Serious Illness.
- APWU, FMLA Form 2, Certification By Employee's Health Care Provider for Employee's Serious Illness.
- APWU, FMLA Form 3, Health Care Provider Certification of Employee's Family Member Illness.
- APWU, FMLA Form 4, Notice of Need for Intermittent Leave or For A Reduced Work Schedule.
- APWU, FMLA Form 5, Desired or Needed Absences For Birth or Placement of Son or Daughter.
- Form WH-381, Employer Response to Employee Request for Family or Medical Leave.
- Medical documentation and grievant's statement, if applicable.
- Work records to show that grievant worked 1250 hours.
- Notes from the interview with the supervisor.
- Steward's statement of the facts and contentions of the case.

Special Note: When properly documented and requested, such leave requests must be approved and may not be the subject of discipline or other adverse action. The employee does not have to specifically request FMLA leave to invoke the protection of the Act.

DENIED INFORMATION REQUEST

See Collective Bargaining Agreement, Article 31. Section 3. Information.

DOCUMENTATION NEEDED

- Request for Information form.
- Management's denial of information request.
- All follow-up correspondence or further requests.
- The original grievance paperwork.
- Any documentation which shows that the requested information is crucial to the case.
- The steward's notes taken from the interview with the supervisor with an explanation is to why the information request was denied.
- Correspondence or documentation showing status of appeal of information denial under NLRB dispute resolution Memorandum of Understanding.
- Steward's statement of the facts and contentions of the case.

Special Note: When a request for information is denied, file an additional grievance citing a violation of Articles 15, 17 and 31. When a request for information is ignored, follow-up with a certified letter, return receipt requested. Be specific on the information requested.

DENIAL LIGHT DUTY REQUEST

See Collective Bargaining Agreement, Article 13. Section 4: General Policy Procedures. Also, Local Memorandum of Understanding (LMOU).

DOCUMENTATION NEEDED

- Local Memo.
- Grievant's letter requesting light duty.
- USPS letter denying the light duty.
- Names of employees awarded and denied light duty within the past year.
- Letter from the physician outlining the grievant's restrictions.
- Evidence of work available within grievant's restrictions.
- Work schedules, clock rings and time cards showing casuals doing work within employee's medical restrictions.
- Notes from the interview with the supervisor.
- Grievant's statement, if applicable.
- Witness statement(s), if available.
- Steward's statement of the facts and contentions of the case.

SPECIAL NOTE: The USPS must make every effort to assign employees to light duty assignments consistent with their medical restrictions. If adequate work is available, employees should be assigned to their craft; in the work facility to which the employee is regularly assigned; within the employee's regular hours of duty. Employees may be assigned outside of the work facility only if there is not adequate work available within the employee's limitation.

DENIED SICK LEAVE

See the two Memorandums of Understanding, in the back of the Collective Bargaining Agreement, Appendix B., Sick Leave for Dependent Care and Leave Sharing. Also, Employee Labor Relations Manual (ELM) 513.36, Sick Leave Documentation Requirements.

DOCUMENTATION NEEDED

- PS Form 3971 denying leave request.
- Medical documentation.
- Sick leave call-in records, if available.
- Grievant's statement.
- Witness statements.
- The steward's notes taken from the interview with the supervisor.
- The steward's notes taken from the interview with all witnesses.
- Employee's PS Form 3972.
- Restricted sick leave records, if applicable.
- Documentation or evidence of a "blanket policy" to require medical documentation.
- FMLA or dependent care sick leave documentation, if applicable.
- Employee's sick leave balance.

Special Note: Under the Dependent Care Memo, employees are entitled to use up to 80 hours of sick leave each year to care for incapacitated family members (spouse, parent, or child). Such requests for sick leave are subject to the normal documentation requirements for sick leave.

DENIED STEWARD DUTY TIME

See Collective Bargaining Agreement, Article 17. Section 3. Rights of Stewards.

DOCUMENTATION NEEDED

- Written request for steward duty time.
- Management's written denial of the request.
- Documentation as to number and general nature of grievances pending.
- Dates and times request for steward duty time was denied within the past six months.
- Statements from witnesses verifying that management refused to release the steward.
- Mail volume reports for the dates steward duty time was denied.
- Overtime reports for the dates steward duty time was denied.
- If the issue of denying steward duty time was discussed at Labor Management Meetings, include the minutes from those meetings.
- Steward's time cards, clock rings or ETC reports.
- Copies of previous grievances filed on the issue.
- Copies of Unfair Labor Practices filed on the issue.
- Steward's statement of the facts and contentions of the case.

Special Note: When management frequently denies the steward time to process grievances, the steward should submit the request in writing. He/she should include specific documentation as to the general nature and the number of grievances which need to be filed. When management must delay the release of the steward, the supervisor must inform the steward of the reasons for the delay and the anticipated time of release.

DISCIPLINE

See Collective Bargaining Agreement, Article 16. Discipline Procedure and Handbook El 921: Supervisor's Guide to Handling Grievances.

DOCUMENTATION NEEDED

- Discipline letter.
- Any prior discipline cited as past elements.
- Settlement letter, of any past disciplinary action, cited as a past element and the status of all disciplinary action which has not been settled.
- Dates of discussions held, prior to the discipline being issued.
- Inspectors Investigative Memorandum, if applicable.
- Medical documentation, if applicable.
- PS Forms 3971 and 3972.
- Notes from the interview with the supervisor.
- Grievant's statement.
- Witness statement(s), if available.
- Steward's statement of the facts and contentions of the case.

SPECIAL NOTE: Determine whether or not the grievant received a Pre-Disciplinary Interview(PDI) and/or a discussion, if not make a notation in the file. Also, include the name of management's higher level concurrence official.

HOLIDAY SCHEDULING

See Collective Bargaining Agreement, Article 11. Section 6. B. Holiday Schedule and Local Memorandum of Understanding(LMOU).

DOCUMENTATION NEEDED

- Copy of LMOU.
- Seniority list(s).
- Posting soliciting volunteers to work the holiday.
- Names of employees, dates, times, tour and number of hours worked.
- Names of the employees who should have worked.
- Clock Ring Reports of employees who worked listing the operation number and the type of work performed.
- Mail Volume Reports of the present holiday and of previous holidays.
- Grievant's job descriptions.
- Work schedules for PTF's and casuals.
- PS Forms 3971 for any employees excused early.
- Grievant's statement.
- Witness statement(s), if available.
- The steward's notes taken from the interview with the supervisor.
- The steward's notes taken from the interview with all witnesses.

Special Note: The steward should assure that all casuals, part-time flexibles and transitional employees are utilized to the maximum extent possible and that all full-time and part-time regular employees, with the needed skills, who wish to work on the holiday have been afforded an opportunity to do so, prior to drafting employees to work on their holiday.

IMPROPER REVERSION OF DUTY ASSIGNMENT

See Collective Bargaining Agreement, Article 37. Section 3.A.2. Reversion.

DOCUMENTATION NEEDED

- Posted notice showing effective date the duty assignment was reverted.
- Letter to the Union advising that the duty assignment will be reverted.
- A copy of the original posting of the duty assignment being reverted.
- Statement from the local president, verifying if he/she was allowed in-put.
- PTF and casual work hours (time cards or clock rings) showing that the work is still being done.
- PTF and casual work schedules.
- Witness statements indicating that the work is still available.
- Overtime records.
- The steward's notes taken from the interview with the supervisor.
- The steward's notes taken from the interview with all witnesses.

Special Note: When a vacant Clerk Craft duty assignment is under consideration for reversion, the local Union President must be given an opportunity for input prior to a decision. The decision to revert or not to revert must be made within 28 days and if the duty assignment is reverted a notice must be posted advising of the action taken and the reasons why it was done.

LETTER OF DEMAND

See Collective Bargaining Agreement, Article 28 and Handbook F-1 (Post Office Accounting Procedures).

DOCUMENTATION NEEDED

- Letter of Demand.
- PS Form 17 (stamp requisition) for audit period.
- PS Form 571 (report sent to postal inspectors for shortage/overage over \$100).
- PS Form 1412 (daily financial report) for audit period.
- PS Form 1628 (individual key record card).
- PS Form 1908 (trust and suspense account adjustments sent from accounting).
- PS Form 3294 (count sheets for previous, current and recount audits).
- PS Form 3356 (stamp requisition bulk quantities).
- PS Form 3368 (stamp credit examination record).
- PS Form 3369 (consigned credit receipt).
- PS Form 3958 (supervisor's record of main stamp stock).
- PS Form 3977 (duplicate key envelope).
- Money Orders vouchers, if applicable.
- Work orders for all repairs or replacement of IRT, locks, etc.
- Records of shortages in the main stock and of shortages of other clerks.

- Security violation reports.
- Most recent financial audits for facility (usually counted by Postal Inspectors).
- POS System problems logbook.
- Steward's statement why he or she thinks, the employee should not pay the shortage.
- Notes from the interview with the supervisor.
- Grievant's statement.
- Witness statement(s), if available.
- Steward's statement of the facts and contentions of the case.

TIPS FOR THE STEWARD

- Check to determine if the audit was conducted in a quiet area within four (4) months of the previous audit? (Refer to Article 28 of the contract).
- Assure that the safe/vault combination was changed when persons knowing the combination were separated or transferred to a new position? (Refer to the F-1 Handbook).
- Ascertain if the duplicate key envelope has been opened or if the manager, supervisor or other employees' keys fit the grievant's cash drawer or stamp stock compartment(s).
- Ask the grievant did he or she conduct an independent count along with the supervisor. If the grievant was not present, did a designated employee witness the count.
- Determine if there is a relationship between the grievant's shortage and the supervisor or another employee's overage.

- Inquire whether or not the audit was conducted by a postmaster, supervisor or by postal inspectors. Another employee should not be allowed to conduct an audit.
- View the Letter of Demand to determine if the grievant contractual rights were cited.
- Certify that the locks were changed on the grievant's security containers prior to being assigned to him or her.
- Ascertain if an annual exam was made on all locks and keys in the unit? The supervisor's or manager's keys should also be checked.
- To safeguard each clerk stamp credit the supervisor must make an annual exam of all locks and keys except the duplicate keys in PS Form 3977.
- Check for malfunctions on the IRT. List dates, times and witnesses who can verify that the IRT was not working properly.

SPECIAL NOTE: In window shortage cases that involve alleged security violations, the Union must prove that the violation did exist. Security violations can occur in a variety of ways. The F-1 Handbook requires management to change the combination on the vault or safe when someone who knows the combination leaves the unit. This includes managers and any member of the bargaining unit.

Key checks must be done on an annual basis. This requires the supervisor to take the keys of the window clerk and accompanied by the window clerk check all these keys in all locks in the window area. Also, check the supervisor's or manager's keys to see if the key can open the employees cash drawers or envelope compartments.

The Union must check the security of the clerk's cash and stamp drawers when they are locked in the screen line. Can these drawers be opened by pushing down on them? Are locks worn so badly that the drawer can be opened by any key? Is there a common key available to all window clerks to lock their valuables in the screen line?

MAXIMIZATION OF PART-TIME FLEXIBLES TO FULL TIME

See Collective Bargaining Agreement, Article 7. Section 3. Employee Complements. Also, the Memorandums of Understanding, in the back of the Collective Bargaining Agreement, Appendix B., Maximization/Full-Time Flexible - APWU and Conversions under the Maximization Memorandum.

DOCUMENTATION NEEDED

- Clock rings or time cards for all Part Time Flexibles(PTF), casuals, loaners,
 Transitional Employees(TE), cross-craft, etc.
- Documentation for at least 6 months identifying PTF's work hours.
- PTF's Seniority List.
- The listing of the current FTR duty assignments in section or office, including position descriptions, off days and hours of work.
- PS Forms 3971 to show the amount of leave taken.
- Weekly work schedules of FTRs and PTFs.
- Amount of overtime paid during the six month period and Staffing Reports.
- The steward's notes taken from the interview with the supervisor.
- The steward's notes taken from the interview with all witnesses.
- Copies of notice of future automation and jobs being reverted or abolished.

Special Note: When a part-time flexible has performed duties within his craft and occupational group (not necessarily the same assignment) within an installation at least 40 hours per week (8 within 9 or 8 within 10 as applicable), 5 days a week over a period of six months (again, not necessarily the same 5 days) a part-time flexible must be converted to full-time status.

OVERTIME VIOLATION

See Collective Bargaining Agreement, Article 8. Section 5. Overtime Assignments. Also, the Memorandums of Understanding, in the back of the Collective Bargaining Agreement, Appendix B., Article 8 Questions and Answers.

DOCUMENTATION NEEDED

- Overtime Desired List(s) (ODL).
- Names of employees who worked.
- Names of employees who should have worked.
- Clock Ring Reports of employees.
- Date, time, the tour and the number of hours worked.
- Operation number and the type of work performed.
- Grievant's job description.
- Grievant's statement.
- Witness statement(s), if available.
- Steward's statement of the facts and contentions of the case.
- The steward's notes taken from the interview with the supervisor.
- The steward's notes taken from the interview with all witnesses.

TIPS FOR THE STEWARD

Assure that all employees on the OTDL are utilized 12 hours per day before an employee not on the list works any overtime. The exception occurs when there are time-critical processing needs that cannot be met unless non-list employees are worked

The following language appears in the Collective Bargaining Agreement, Appendix C, Memorandum of Understandings, Reference: Article 8, Questions and Answers.

- When for any reason, an employee on the ODL, who have the necessary skills, is available, but is improperly passed over and another employee on the list is selected for overtime work out of rotation, such employee shall within 90 days of the date the error was discovered, be given a similar make-up opportunity.
- Should no similar make-up overtime opportunity present itself within 90 days, the employee who was passed over shall be paid for an equal number of hours at the overtime rate for the opportunity missed.
- When, for any reason, an employee on the OTDL, who has the necessary skills, is available, but is improperly passed over and another employee not on the list is selected for overtime work, the employee who was passed over shall be paid for an equal number of hours at the overtime rate for the opportunity missed.
- When a question arises as to the proper administration of the "Overtime Desired" list at the local level, an APWU steward may have access to appropriate overtime records.

SPECIAL NOTE: When requesting a remedy for an overtime violation, list the names of the persons to be paid. Request overtime pay if an employee who is not on the ODL, works in lieu of a person on the ODL. Do not accept a makeup overtime day.

Assure that all employees on the OTDL are utilized 12 hours per day before an employee not on the list works any overtime. The exception occurs when there are time-critical processing needs that cannot be met unless non-list employees are worked.

RESTRICTED SICK LEAVE

See Employee Labor Relations Manual (ELM) 513.39 Restricted Sick Leave.

DOCUMENTATION NEEDED

- Letter placing the grievant on restricted sick leave.
- PS Forms 3971 and 3972.
- Grievant's medical documentation and nature of the medical problem.
- Grievant's check stub or a computer printout with the sick leave balance.
- Family and Medical Leave Act (FMLA) documentation, if applicable.
- A notation of attendance related discipline which is still live.
- Date(s) of the supervisor's discussion(s) with the grievant, pertaining to his/her attendance.
- Notes from the interview with the supervisor.
- Grievant's statement.
- Witness statement(s), if available.
- Steward's statement of the facts and contentions of the case.

Special Note: The steward should verify that the supervisor followed the correct procedures outlined in the Employee Labor Relations Manual (ELM) 513.39, "Restricted Sick Leave". The supervisor must provide a written notice to the employee that their name has been added to the restricted sick leave list and review the employee's PS Form 3972, for each quarter.

If there has been a substantial decrease in absences charged to sickness, the supervisor should notify the employee in writing that their name has been removed from the list.

SUPERVISORS PERFORMING BARGAINING UNIT WORK

See Collective Bargaining Agreement, Article 1. Section 6. A. & B. Performance of Bargaining Unit Work.

DOCUMENTATION NEEDED

- **A** written and signed statement from each witness stating:
- The name of the supervisor performing the work.
- The type of work he/she performed.
- The dates on which the work was performed.
- The length of time he/she performed the work.
- Whether or not he/she has observed the supervisor perform this work before? If so, dates, times and names of other witnesses.
- The steward's notes taken from the interview with the supervisor.
- Seniority lists, by section and work area, where the work was performed to show that craft employees were available to work.
- Position descriptions of the bargaining unit employees working in the area, where the supervisor performed the work.
- The craft designated to perform the work.
- Overtime Desired List.

Special Note: If the supervisor states it was an emergency, find out the nature of the emergency. **Article 3.F. of the Collective Bargaining Agreement** defines an emergency as "an unforeseen circumstance or a combination of circumstances which calls for immediate action in a situation which is not expected to be of a recurring nature."

AMERICAN POSTAL WORKERS UNION, AFL-CIO

Grievant/Union	Nature of Allegation
Grievanti Cincii	
	Date of Request
	
o:	Title:
*a	Title:
From:	
Subject: REQUEST FOR I	NFORMATION & DOCUMENTS RELATIVE TO
PROCESSING A	GRIEVANCE
We request that the follow	ving documents and/or witnesses be made available to us in order to
properly identify whether o	r not a grievance does exist and, if so, their relevancy to the grievance:
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and other records nece Employer make available lective bargaining or the	tion 3 requires the Employer to provide for review all documents, files ssary in processing a grievance. Article 31, Section 3 requires that the for inspection by the Unions all relevant information necessary for cole enforcement, administration or interpretation of this Agreement. Under the bor Relations Act it is an Unfair Labor Practice for the Employer to fail to the formulation for the purpose of collective bargaining. Grievance processing is any element of the purpose of collective bargaining.
[] REQUEST A	PPROVED [] REQUEST DENIED
(date)	(signed)

GUIDELINES FOR SHOP STEWARDS

There are additional guidelines for shop stewards to follow when processing grievances. The steward should:

- Interview the grievant and keep precise notes of the interview.
- Encourage the grievant to either write the complaint themselves or sign the interview statement written by the shop steward.
- Make a notation if the grievant refuses to sign.
- Fully investigate each complaint and never assure a grievant that his or her case will be arbitrated, appealed or won.
- Always keep the grievant informed and notify the grievant in writing as significant steps are taken in the grievance process and the reason, if appropriate, for the action taken.
- If a decision is made not to proceed with a case, the union representative must include a statement citing the reasons. A copy of this statement must be included in the grievance file and a copy should be provided to the grievant.
- If the case is settled, even though the settlement may be self evident to the steward, a copy of the settlement letter must be included in the grievance file and a copy should be provided to the grievant.

SPECIAL NOTE: It is essential that the file include documentation that the grievant has been notified of the final disposition of the case. This notification must be made promptly and should be sent by certified mail, return receipt requested. This is true whether the case is settled, decided by an arbitrator or dropped as a result of a union decision not to go forward. However, if the grievant is still working, encourage him or her to sign the decision letter. This will provide documentation that they have been advised of the results of their grievance.

If the guidelines outlined above are followed and the union representative's decision is based on good faith judgments and complete investigations, the duty of fair representation will have been met. We reiterate that the steward and local officers should continue to feel free to withdraw non meritorious, frivolous grievances.

TIME LIMITS, STEP 1

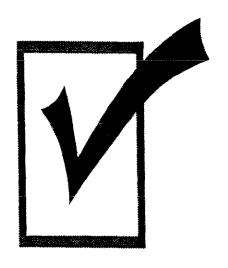
It is imperative for the steward to file grievances within the time limits outlined in Article 15, Section 2 of the Collective Bargaining Agreement. In addition, in accordance with Article 15, Section 4.B., the Union waive the grievance if the representative fail to meet the time limits.

Time Limits for Step 1 Grievances:

- A grievance must be discussed with the employee's immediate supervisor within fourteen (14) days of the date on which the employee or the Union first learned of the infraction.
- The employee, at his or her option, may be represented by a union representative.
- The supervisor and the union representative shall have authority to settle the grievance in whole or in part.
- If the grievance is not resolved at the Step 1 meeting, the supervisor shall render an oral decision within (5) days, stating the reasons for the denial of the grievance. However, the two parties may agree to extend the time limits.
- Within five (5) days after the supervisor's decision, the union representative should request that the supervisor, initial the standard Step 2 Grievance Form confirming the date the decision was rendered.
- Within ten (10) days after receipt of the supervisor's decision denying the Step 1 grievance, the Union may appeal to Step 2 of the grievance procedure.
- The Step 2 appeal should be made utilizing the standard Step 2 Grievance Form available from the APWU Order Department, 1300 L Street, N.W., Washington, D.C. 20005.
- The following information must be included:
 - Detailed statement of facts
 - Contentions of the grievant
 - Particular contractual provisions involved
 - Remedy sought.

DISCIPLINE (NATURE OF) C	OR CONTRACT (ISSUE)	**************************************	CRAFT	T	DATE	LOCAL G	RIEVANCE US	IPS GRIEVANCI
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CHECKLIST FOR STEP 1 GRIEVANCES

Has the Steward Completed the Following?

- ✓ Answered all six questions: Who, What, Where, When, Why and How.
 - Who was involved?
 - What happened?
 - Where did the incident or violation occur?
 - When did the incident or violation occur?
 - Why is it a violation of the contract (article violated)?
 - How can the grievance be resolved (remedy)?
- Checked the appropriate contract provision violated?
- Reviewed notes and examined all related data?
- Interviewed all witnesses?
- Outlined the grievance presentation?
- Determined the correct approach when interviewing the supervisor?
- Made copies of all support documentation?
- Expressed a clear and concise remedy?
- Decided to bring the grievant to the Step 1 meeting?

PROPER REMEDIES

It is imperative that the steward request the appropriate remedy when filing a grievance. The corrective action requested on line 13 of the standard Step2 Grievance Appeal Form must be very firm, very simple and related to the nature of the grievance.

NEVER request that disciplinary action be taken against a supervisor. This request gives management an excuse to deny the grievance since they are not required to discipline supervisors and will not do so at APWU's request. Listed below are examples of possible remedies for contract violations:

DISCIPLINE: The grievant was issued a 7 day suspension for unsatisfactory work performance and had never been issued a Letter of Warning for a similar infraction.

REMEDY: Make the grievant whole of all loss time and benefits. The suspension be rescinded and all copies be removed from all records and files.

OVERTIME: The grievant was on the ODL and passed over and another employee on the list was utilized out of rotation.

REMEDY: Make the grievant whole of all loss time and benefits. The grievant be given a make up opportunity to work the appropriate number of hours within 90 days from the date the violation occurred or when the union became aware of the violation.

OVERTIME: The grievant was on the Overtime Desired List (ODL) and was passed over and another employee worked who was not on the ODL.

REMEDY: Make the grievant whole of all loss time and benefits. The grievant be paid an equal number of hours as was worked by the non ODL employee

HOLIDAY: The grievant, a full-time regular, was required to work on his holiday and qualified PTF's were not scheduled to work.

REMEDY: Make the grievant whole of all loss time and benefits. The grievant be given a day off, of his or her choice on Administrative Leave and that management cease and desist from mandating full-time employees to work prior to utilizing PTF's.

RESTRICTED SICK LEAVE: An employee calls in sick, when he or she return to work, they are placed on restricted leave. The employee was not given a quarterly review.

REMEDY: Make the grievant whole of all loss time and benefits. That the notice placing the employee on restricted sick leave, be rescinded and the supervisor abide by the provisions of the ELM and the employee be made whole for any losses resulting from being placed on restricted sick leave.

AWOL: The grievant reported to work 15 minutes late. He did not call and was charged 15 minutes AWOL. The grievant informed the supervisor that he was unable to call due to being held up in a traffic jam that was caused by an accident.

REMEDY: Make the grievant whole of all loss time and benefits. The grievant be granted the appropriate requested leave and the AWOL charge be rescinded and all references be deleted from all records and files.

DENIED ANNUAL LEAVE: The grievant called in for 8 hours emergency annual leave because of flooding in her home caused by a busted pipe. The grievant provided a bill and receipts from the plumber for the date in question. The supervisor denied the annual leave and charged the absence to LWOP even though the leave book was open for incidental leave in accordance with the LMOU.

REMEDY: Make the grievant whole of all loss time and benefits. Grant the requested leave in accordance with the LMOU and ELM and cease and desist from denying annual leave when the book is open.

SUPERVISORS PERFORMING BARGAINING UNIT WORK: Supervisor Jones has been repeatedly observed loading mail in the automation section for at least 2 hours a day over the last 30 days. Supervisor Jones works in a facility with over 500 employees. He agreed to cease and desist from performing bargaining unit work 2 weeks ago when a grievance was filed.

REMEDY: Pay the senior employee on the ODL 2 hours per day for the past 14 days. The supervisor be instructed to cease and desist performing bargaining unit work.

USING THE CORRECT APPROACH

It is most important that the shop steward conduct himself or herself in a professional manner when processing a grievance. He or she should avoid using the incorrect approach while discussing a grievance with management.

Hat in Hand Approach

- The steward is not confident, timid, and does not consider that he or she is on the same level as the supervisor, manager or postmaster.
- The steward does not utilize all the investigative tools available.
- The steward is not prepared and does not present a strong case.
- The steward is inattentive and appears disinterested during the grievance presentation.

Hard Guy Approach

- The steward is stubborn and abusive.
- The steward is unprepared and attempts to intimidate management by being loud and obnoxious.
- The steward gives the impression of being tough but rarely wins grievances.

The Business Like Approach

The shop steward should always use a Business Like Approach when presenting and processing grievances. It is important that he or she is:

- Knowledgeable.
- Courteous and in control.
- Well prepared.

PRESENTING THE STEP 1 GRIEVANCE

Two skills are necessary to effectively present grievances:

- [1] The human relations ability to deal with employees and management
- [2] A thorough understanding of the contract and the precedents which define the contract.

Tips for the Steward:

- Approach management with frankness, sincerity, and without hostility.
- Perform a complete investigation. If necessary, request an extension of the Step 1 time limits.
- **Do not** let the 14 day time limits expire while awaiting requested documentation.
- If the extension is not granted, present the grievance to the Step 1 supervisor, and make the argument during that discussion and as part of the grievance itself, that the requested information was not provided **prior** to the Step 1 meeting.
- Avoid heated arguments and shouting matches.
- Stay cool, be professional and thorough, managers would eventually realize that they can't fluster you. Be patient. Calmness helps you win cases.
- Take careful notes during the grievance discussion, so that you will have a record of management's responses and comments.
- Request documentation or evidence from the supervisor to support their contentions.

SPECIAL NOTE: Remember that Step 1 of the grievance procedure is the most crucial of all of the stages of the grievance procedure. Be sure to have your contentions clearly identified, documentation to support the case and prepare in advance as to how you will respond to the Step 1 supervisor.

THE STEP 1 DECISION

If a favorable decision is rendered at Step 1, the steward should request a copy of the settlement letter, give a copy to the grievant and insure that the decision is implemented in a timely manner. Use the **Settlement Implementation Form**, on the following page, to alert management that a favorable decision has been received.

SPECIAL NOTE: Remember to insist that all references be removed from the Grievant's records, from management's records, and that the grievant be made whole for loss of pay and other entitlements.

TIME LIMITS, APPEAL TO STEP 2

It is imperative for the steward to file grievances within the time limits outlined in the Collective Bargaining Agreement Article 15, Section 2. Grievance Procedure Steps, Step 2. In addition, in accordance with Article 15, Section 4.B., the Union waive the grievance if the representative fails to meet the time limits.

The Time Limits for Step 2 Grievances:

- The Union shall be entitled to appeal an adverse Step 1 decision to Step 2 of the grievance procedure within ten (10) days after receipt of the supervisor's decision.
- The standard Step 2 Grievance Form, appealing to Step 2, shall be filed with the installation head or designee.
- In any associate post office of twenty (20) or less employees, the Employer shall designate an official outside of the installation as the Step 2 official, and shall so notify the Union Step 1 representative.
- Any grievance initiated at Step 2, pursuant to Article 2 or 14 of this Agreement, must be filed within 14 days of the date on which the Union or the employee first learned of the infraction.
- The installation head or designee will meet with the steward or a Union representative no later than seven (7) days following receipt of the Step 2 appeal unless the parties agree upon a later date.

SETTLEMENT IMPLEMENTATION FORM

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COMPLETING THE STEP 2 GRIEVANCE FORM

The Step 2 Grievance Appeal Form is an important document in the grievance process and must be filled out carefully and completely. Each line **must be** completed. The necessary information is as follows:

- Line 1 Nature of discipline or contract issue. Include the date on which the appeal was made and the union local grievance number.
- Line 2 Name of USPS official to whom the appeal was made. List the name and telephone number of installation.
- Line 3 Local Union's business address.
- Line 4 Name of APWU Representative authorized to discuss Step 2 and the telephone numbers where that individual may be reached.
- Line 5 Name of Local Union President and his or her telephone numbers.
- Line 6 Installation where Step 1 was heard; date/time discussion took place; name of supervisor who discussed the grievance at Step 1 and the name of grievant and/or steward present at the discussion.
- Line 7 Name of supervisor who made the decision; date/time decision was made; initials of supervisor making the decision attesting to date/time of decision.
- Line 8 Grievant (or Union if class action); list the address and telephone number.
- Line 9 Social Security number of grievant; seniority date; service & craft; employee classification; level; step; duty hours and off days.
- Line 10 Name and zip code of installation where incident occurred;; whether or not employee has lifetime job security; and whether or not employee is classified as a preference eligible veteran.
- Line 11 Cite contract article violated.
- Line 12 Give a detail explanation of what happened.
- Line 13 What the Union feels is required to resolve the grievance.

AMERICAN POSTAL WORKERS UNION, AFL-CIO

APPEAL FORM

ISCIPLINE (NATURE OF) OR CONTRACT (ISSUE)	CRA	FT	DATE	100	***	CVANCE	11000	GRIEVANCE
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	DRESS		CITY			STATE		ZIP
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LOCAL UNION PRESIDENT		AREA CODE P	HONE (OFFICE)		AREA C	ODE PI	HONE (C	OTHER)
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STEP 1 DECISION BY (NAME & TITLE)		DATE & TIM	1E	TIMI	IALS	,	IALING VERIFIE E OF DE	ES
GRIEVANT PERSON OR UNION (Last Name First) ADD	RESS		CITY	······································	នា	ATE		HONE
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of (but not limited to) the following: NATIONAL					_			
LOCAL MEMO (ART /SEC OTHER MANUALS POLICE	IES L/M	MINUTES, ETC						

2 DETAILED STATEMENT OF FACTS/CONTENTIO	NS OF	THE GRIEVANT						

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3 CORRECTIVE ACTION REQUESTED							***************************************	Color
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CHECKLIST

FOR STEP 2

GRIEVANCES

Tips for the Steward:

- ✔ Anticipate the Step 1 supervisor's response.
- Check appropriate provisions of the contract, handbooks, manuals, etc...
- Review Step 1 contentions and examine all related data.
- Determine if additional contentions and data are required.
- ✓ Decide if the grievant or witnesses should be present at the Step 2 hearing.
- ✓ Outline the Step 2 presentation.
 - Consider an approach to the Step 2 USPS representative.
- Make copies of all support documentation.
- ✓ Contemplate management's Step 2 argument.
- Express a clear and concise remedy.

PRESENTING THE STEP 2 GRIEVANCE

Prior to the actual Step 2 hearing, the union representative must determine whether to present additional arguments and documents. In preparation for the presentation of the Step 2 grievance he or she must review all information, documentation and evidence included in the grievance at Step 1. In addition, he or she should:

- Review the arguments and contentions made by the Step 1 steward to assure that they are correct and cover all aspects of the violation.
- Determine if witnesses, including the grievant, will be necessary during the presentation of the grievance.
- Anticipate and be prepared to refute management's arguments during the Step 2 hearing.
- Share every document supporting the Union's case with management at Step 2. If the documents are not provided, don't be surprised if an arbitrator refuses to consider them.
- Keep a record of all documents which are received or exchanged and always request copies of management documents.
- If information is denied, either at step 2 or in the investigatory stages of the grievance, it should be documented in the file. Also, note in writing, that the Union was denied due process.
- Discuss the case with other stewards and officers for possible alternatives to explore. Try to resolve as many cases as possible at the lowest level.

SPECIAL NOTE: Occasionally the union representative receives documents which hurt the Union's case and support management's position. The union representative is not obligated nor should he or she share these documents with management. It's up to management to discover them and produce them to prove their case. However, do not throw them away. Keep them in a file, clearly marked as "not shared" with management. If management fails to produce them at either at Step 1 or Step 2, note that fact in your file.

THE STEP 2 MEETING

The Step 2 Meeting affords the union representative the last opportunity to fully develop all relevant facts and contentions in regards to the grievance. The grievant shall be represented at Step 2 by a steward or a union representative. The union representative should have authority to settle or withdraw the grievance.

- At the Step 2 meeting, the union and employer representative shall make a full and detailed statement of facts relied upon, contractual provisions involved, and remedy sought and may furnish written statements from witnesses or other individuals.
- The parties' representatives shall exchange copies of all relevant papers or documents and may mutually agree to jointly interview witnesses to assure full development of all facts and contentions.
- In cases involving discharge, either party shall have the right to present no more than two witnesses. Additional witnesses may be interviewed, if agreed to by the parties.
- Step 2 settlements or withdrawals shall be in writing or noted on the standard grievance form.
- Where agreement is not reached the Employer's decision shall be furnished to the Union representative in writing, within ten (10) days after the Step 2 meeting. However, the parties may mutually agree to extend the time period.
- The Employer's decision letter should include a full statement of the Employer's understanding of (1) all relevant facts, (2) the contractual provisions involved, and (3) the detailed reasons for denial of the grievance.
- If the union representative believes that the facts or contentions set forth in the decision letter are incomplete or inaccurate, he or she may file corrections or additions, within ten (10) days of receipt of the Step 2 decision. Corrections or additions must be included in the grievance file. The filing of such corrections or additions shall not affect the time limits for appeal to Step 3 or arbitration.
- Within fifteen (15) days after receipt of the Employer's decision, the Union representative may appeal an adverse Step 2 decision to Step 3, unless the parties' agree to extend the time for appeal.

CORRECTIONS OR ADDITIONS

One of the most powerful rights the Union has, to rebut management's Step 2 decision denial letter, is through the usage of corrections or additions as outlined in Article 15 Section 2, Step 2: (g), which states:

"If the Union representative believes that the facts or contentions set forth in the decision are incomplete or inaccurate, such representative should, within ten (10) days of receipt of the Step 2 decision, transmit to the Employer's representative a written statement setting forth corrections or additions deemed necessary by the Union. Any such statement must be included in the file as part of the grievance record in the case. The filing of such corrections or additions shall not affect the time limits for appeal to Step 3 or arbitration."

Tips for the Steward:

- The most important rule for processing a grievance beyond Step 2 is to file corrections or additions when the denial does not accurately reflect the contentions made by the Union or is incomplete.
- Corrections or additions should be factual, brief and to the point.
- When pointing out inaccuracies in the Step 2 denial, do so by referencing facts. It is difficult to prove something false without facts and evidence.
- List all documents shared at Step 2, in the corrections or additions.
- Normally, management is deficient in one or two main areas when they deny a meritorious grievance. They either slant, twist, or bend the facts of the grievance or fail to report the facts (i.e., leave out the relevant facts which prove the case for the Union).
- Remember to include the corrections or additions with either the appeal to Step 3, within 15 days, or the direct appeal to arbitration, within 30 days after receipt of the Employer's Step 2 decision.

SPECIAL NOTE: Under the new direct appeal from Step 2 to arbitration, the corrections and additions become the final written record of the grievance prior to the arbitration hearing.

DIRECT APPEAL TO ARBITRATION FROM STEP 2

The Union may appeal an adverse Step 2 decision directly to arbitration for disciplinary grievances or contract grievances which involve the interpretation, application of, or compliance with the provisions of any local Memorandum of Understanding not in conflict with this Agreement, and those issues the parties have agreed are appealed to Expedited Arbitration.

- The grievances listed below can be appealed directly to arbitration from Step 2 within thirty (30) days after the receipt of the Employer's Step 2 decision.
- The grievances must be appealed to the appropriate Grievance/Arbitration Processing Center.
- The following information must be included with the appeal:
 - The standard Step 2 Appeal to Arbitration Grievance Form.
 - The Employer's written Step 2 decision.
 - The Union corrections or additions to the Step 2 decision, if filed.

Disciplinary Grievances to Be Appealed From Step 2 Directly to Arbitration

- Letters of Warning.
- Suspensions of 14 Days or less.
- Suspensions of More Than 14 Days or Discharge.
- Indefinite Suspension Crime Situation.
- Emergency Procedure.

Expedited Arbitration Issues to Be Appealed From Step 2 Directly to Arbitration

- Individual Overtime Grievances.
- withholding of Step Increases' Grievances.
- Individual Leave Request.
 - Annual Leave.
 - Sick Leave.
 - Leave Without Pay.
 - Court Leave.
 - Restricted Sick Leave.
 - Requests for Medical Certification.
- **AWOL.**
- Individual Holiday Scheduling Grievances.
- Suspensions (Except Emergency Suspensions).
- Article 25, Higher Level Assignments.
- Employee Claims.
- Letters of Demand of Less Than \$2,000.
- Individual Clerk Craft Seniority Disputes.
- Such Other Matters as are Mutually Agreeable at the Area/Regional Level.

SPECIAL NOTE: The Memorandum of Understanding between the USPS and APWU Reference Timeliness Regarding Step 2(h) Appeals states: "When the Union incorrectly appeals a grievance under Article 15.2 Step 2(h) to Step 3 rather than to arbitration, and can show the appeal was made timely, Management will not consider timeliness as a waiver of the grievance. If no timely appeal to Step 3 can be established by the Union then Management retains the right to raise the timeliness issue."

AMERICAN POSTAL WORKERS UNION, AFL-CIO

STEP 2 APPEAL TO ARBITRATION **GRIEVANCE FORM**

Grievant - person or Union	Work Location City, State,	WORK LOCATION CITY, STATE, ZIP CODE				
DISCIPLINE (NATURE OF) OR CONTRACT (ISSUE)	Craft	DATE OF STEP 2	APWU GRIEVANCE #			
То:		DATE:				
Please be advised that pursuant to Arti	icle 15, Section 2 Step 2(h) of th	e Collective Bargaining Agre	ement, the Union hereby is			
appearing are asort toleresteed gifting	uuco waniimaanii Inicannaati	notizatan n answer «Euli " Oli A	ippeal form, the employer's			
written Step 2 decision and the union' The Postal Service refused or the prescribed time limits and all relevant facts, (2) the contact grievance.	uuco waniimaanii Inicannaati	e-Step 2 decision if submitted g or render a written Step 2 dec	ision within			
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arbitration pursuant to Step 2 (h) of the National Agreement

- ☐ Expedited Arbitration Panel Issues:
- · AWOL
- · Letters of Warning
- Suspensions of 14 Days or Less
- * Letter of Demand of Less Than \$2,000
- · Withholding of Step Increases
- Article 25-Higher Level Assignments
- · Individual Grievances for: Overtime, Annual Leave, Sick Leave, Leave Without Pay, Court Leave, Restricted Sick Leave, Requests for Medical Certification, Holiday Scheduling, Clerk Craft Seniority Disputes



- ☐ Regular Arbitration Panel Issues:
- Suspensions of More Than 14 Days or Discharge
- Indefinite Suspension Crime Situation
- Emergency Procedure
- LMOU Disputes Grievances where the primary article(s) or dispute(s) being grieved is over the interpretation, application of, or compliance with the Local Memorandum of Understanding
- · Safety and Health

ESTABLISHING A GRIEVANCE COMMITTEE

A grievance committee should be established to review and discuss grievances. To appeal or not to appeal a grievance should be a joint decision made by the committee. The committee should record written minutes, stating the reasons why the grievance is not being appealed. The Grievance Committee should:

- Consist of officers or stewards representing each craft.
- Meet at least once each month or more frequently, if needed.
- Make sure that officers and stewards are not just automatically appealing every case regardless of its merit.
- Include in the grievance file, the written decision stating the reason why the committee chose not to precede with the grievance.
- Retain closed files, for a minimum of three (3) years, in storage with an adequate retrieval system.
- If needed, the local should seek advice from the national union or counsel.

SPECIAL NOTE: The union is not required to be right in every case or situation. However, union representatives may be required to prove that their decisions were not careless or perfunctory and that their handling of cases are consistent. To appeal merely to "pass the buck" only clog the grievance system and takes that much longer for the fair settlement of meritorious grievances.

TEST FOR JUST CAUSE

What is just cause? The definition of just cause varies from case to case, but arbitrators frequently divide the question of just cause into six sub-questions and often apply the following criteria to determine whether the action was for just cause. These criteria are the basic considerations that the supervisor must use before initiating disciplinary action.

- 1. Is there a rule? Is the rule clear and understandable? Was the employee informed of the rule? Has the rule been enforced in the past? Was the employee advised of the disciplinary consequences, if he or she failed to follow the rule.
- 2. Is the rule a reasonable rule? Was the rule related to the orderly, efficient and safe operations of the USPS business? Does the rule create an undo hardship for the majority of the employees?
- 3. Is the rule consistently and equitably enforced? Have other employees received discipline for violating the rule? If so, was the discipline issued to those employees as severe as that issued to the grievant?
- 4. Was a thorough investigation completed? Was the employee given a Pre-Disciplinary Interview(PDI)? Was the investigation conducted fairly and objectively?
- 5. Was the severity of the discipline reasonably related to the infraction itself and in line with that usually administered, as well as to the seriousness of the employee's past record? Was the punishment too severe for the infraction? Was the grievant's years of service taken into consideration.
- 6. Was the disciplinary action taken in a timely manner? Was disciplinary action taken when the infraction occurred or did management wait for an extended period of time, prior to issuing the discipline. Was the discipline punitive and vindictive?

STANDARDS DETERMINING PAST PRACTICES

It is difficult to identify standards by which arbitrators determine if a practice exists and how much weight it should be given insofar as their decision and award is concerned. However, there are some very definite ingredients, when the question of past practice is taken under consideration by the arbitrator.

- Consistent The practice has been granted or applied consistently, uniformly, regularly and without break.
- Clearly stated The practice has been observed by the parties and is followed without protest or objection from one party or the other.
- **Duration** The policy has existed and been followed over a reasonably long period of time. In this regard a "bridge effect" may be of significance to some arbitrators. The bridge effect results from a practice under one agreement and continuing unchanged and unprotested into a renewed agreement, as a result it bridges one collective bargaining agreement with another between the parties without having been changed or discontinued.
- **Jointly accepted and acted upon** Both parties, through their line representatives, have operated as though the practice, in fact, existed and was a guiding rule.

SPECIAL NOTE: One important factor that should be noted is that the frequency of the practice may not be as important as the mutual observance. In other words, a practice which occurs only three times a year and which, on each occasion, is executed may have more weight on an arbitrator's decision than another practice which occurs 15 times a year but is not consistently administered from one time to another.

Proof of past practice requires documentation and evidence. It is essential that when a past practice exists and is grieved, all possible documentation and facts be submitted along with the allegation of a violation of the past practice.

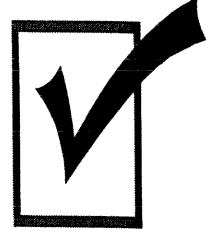
In order to be binding, past practice should have one or all of the aforementioned elements.

AMERICAN POSTAL WORKERS UNION, AFL-CIO

GRIEVANCE APPEAL FORM

IEVANT-PERSON OR UNION (FROM LINE 8)	WORK LOCA	TION CITY AND 2	IP CODE (FRO	M LINE 10)	REGIONS GRIEV	/ANCE			
DISCIPLINE (NATURE OF) OR CONTRACT (ISS	SUE)	CRAFT	DATE	OF STEP 2	LOCAL GRIEVAN	CE USPS GRIEVANCE			
IE ABOVE GRIEVANCE IS BEING APPEA	LED TO STE	P 3/DATE							
		-, -, -, -, -, -, -, -, -, -, -, -, -, -		Any	appeal from	an adverse decision			
ALLEGHENY AREA ADVOCACY O	VEEICE			in S	Step 2 shall b	e in writing to th			
U.S. POSTAL SERVICE	JETICE					r for Employee and			
P.O. BOX 40690						with a copy to the			
PHILADELPHIA, PA 19197-0590						2 representative, an			
				shall specify the reasons for the appear					
<u>L</u>				(Within fifteen (15) days)					
he appeal is in accordance with Article 15 Grievan	nce Arbitration	Procedures Sec. 2	Step 2(h) and	Step 3(a) for	the following reaso	nts:			
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Appeals to Step 3 should be made only when all efforts for resolution at Step 2 have been exhausted. This could include extension of time limits, if appropriate, presentation of new facts, if available, and settlement, in part, after consultation with the grievant or local union officers. If the appeal is made to Step 3, the case file sent to the appropriate National Field Officer should be complete.

The Grievance File Should Include Copies of:

- Step 1 discussion notes, if any.
- Standard Step 2 Grievance Appeal Form.
- Step 2 meeting discussion notes.
- ✓ Documents of Step 1 & 2 presentation.
- Copy of Step 2 written decision.
- Copy of additions/corrections at Step 2, if any.
- Copy of appeal to Step 3.

- Any appeal from an adverse decision in Step 2 shall be in writing to the appropriate management official at the Grievance/Arbitration Processing Center, with a copy to the Employer's Step 2 representative, and shall specify the reasons for the appeal.
- The grievant shall be represented at the Employer's Step 3 Level by a Union's Regional representative, or designee. The Step 3 meeting of the parties' representatives to discuss the grievance shall be held within fifteen (15) days after it has been appealed to Step 3.

WAYS TO REDUCE STEWARDS STRESS

The job of a shop steward is one of the most stressful positions in the union. To help alleviate stress the steward should:

- Know the contract, their rights and what is going on in the union.
- Network with the union members and be responsive to their problems.
- Learn what resources are available and where to find the answers to questions.

Solicit Support from Officers

- Conduct steward's meetings regularly, discuss problems and grievances.
- Learn to ask for help and help other stewards and officers.
- Develop a communication network and telephone sick members.
- Train an alternate to assist you with grievance handling.
- Attend workshops and learn more efficient ways to perform your job.
- **D**on't become isolated, participate in union functions.

Develop a Base with the Members

- Interact with the members. Try to resolve problems before they escalate.
- Be personally concerned. Take up a collection for members who are hospitalized or recovering from a serious illness or accidents.
- Encourage members to attend meetings, seminars and union activities.
- Identify problem areas where workers are complaining.
- Explain to the members what you are doing when out on union business.

Involve Your Family in the Union

- Don't just complain about the union, tell your family why the union is important.
- Tell union stories and discuss labor history.
- Let them know you appreciate their support and bring them to union activities.

Be Proud of Being a Steward

- Remember why you are a steward, know your responsibilities to the members and learn the History of Labor.
- Wear something that shows you are "Proud to be Union" such as a button, jacket or cap.
- Develop your stewarding skills.

Take Care of Yourself

- Learn relaxation techniques and practice exercising and meditation.
- Eat properly and get enough rest.
- Learn your stress signals and listen to them.
- Learn to say no when you have to.
- Schedule family and social time.
- Don't offer to do things you really won't be able to do.
- Request that an alternate steward be assigned to provide assistance.

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